A STORMWATER MANAGEMENT AND UTILITY AGREEMENT BETWEEN BEAUFORT COUNTY, SOUTH CAROLINA, AND CITY OF BEAUFORT, SOUTH CAROLINA

DATED: _____

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WHEREAS, this Agreement is made on this ____ day of ______, 2012, by and between Beaufort County, South Carolina, and the City of Beaufort, South Carolina, for the purpose of establishing the terms and conditions of the participation by the City in a county-wide stormwater utility, which utility shall be operated by the County.

ARTICLE 1 - TITLE AND PURPOSE

- 1.00 *Title:* This intergovernmental agreement between Beaufort County, South Carolina, and the City of Beaufort, South Carolina, shall be known as the "Stormwater Management and Utility Agreement Between Beaufort County, South Carolina, and the City of Beaufort, South Carolina."
- 1.01 *Purpose*: This Agreement is made for the purpose of defining the roles, responsibilities and financial relationship between the County and the City with respect to the establishment, administration and operation of the Beaufort County Stormwater Utility, which includes the following:
 - (a) Establishment of rates;
 - (b) Use of revenue;
 - (c) Acquisition of existing stormwater infrastructure;
 - (d) Construction of new stormwater infrastructure;
 - (e) Maintenance of stormwater infrastructure;
 - (f) Operation of stormwater infrastructure;
 - (g) Regulation and use of stormwater infrastructure; and,
 - (h) Enhancement of water quality.
- 1.02 References to County Ordinances: This Agreement hereby incorporates by reference

Beaufort County, South Carolina, Ordinances 2005-33, 2008-29, and 2009-21 regarding the establishment of a Stormwater Utility. In the case of any conflict between the provisions of the Ordinances and this Agreement, the provisions of this Agreement shall control.

ARTICLE 2 - DEFINITIONS

- 2.00 *Definitions:* When used in this "Stormwater Management and Utility Agreement between Beaufort County, South Carolina, and the City of Beaufort, South Carolina," the following words shall have the meanings set forth in this Article 2:
- 2.01 *Agreement:* This Stormwater Management and Utility Agreement between Beaufort County, South Carolina, and the City of Beaufort, South Carolina.
- 2.02 *County:* Beaufort County, South Carolina.
- 2.03 County Wide Stormwater Management Study: The study conducted by the County to determine the drainage infrastructure and maintenance needs within the various watersheds within the County. This became the Beaufort County Stormwater Master Plan dated February 20, 2006.
- 2.04 *Cost of Service Analysis and Rate Study:* The study conducted by the County which was adopted by County Council on August 22, 2005 to determine an equitable and appropriate rate structure for Stormwater Utility User Fees within all areas of the County, so that fees charged by the Stormwater Utility will be in compliance with provisions of S. C. Code Ann. 48-14-120(C)(Supp. 2010), and S. C. Regs. 72-310 (Supp. 2010).
- 2.05 Stormwater Utility User Fee; Single Family Unit Rate (SFU). The single-family unit fee rate shall be defined as the impervious area measurements obtained from a statistically representative sample of all detached single-family structures within Beaufort County. The

representative value will be 4,906 square feet.

- 2.06 *NPDES:* The National Pollutant Discharge Elimination System stormwater regulatory program established by the United States Environmental Protection Agency to address pollutants in stormwater discharged to waters of the United States. Phase II of this regulatory program impacts communities under 100,000 in population, small construction sites between one acre and five acres, and industrial sites owned and operated within communities under 100,000 population.
- 2.07 *Public Stormwater*: Stormwater runoff which is conveyed through a public drainage easement or public road right of way, and/or which some portion is generated from a public road right of way.
- 2.08 Stormwater Infrastructure: Real property, interests in real property, improvements to real property such as ditches, drains, pipes, culverts, catch basins, pumps, or the like, or any combination of them, used or useful in the collection and disbursement of storm and surface water, or the control of flooding. As used herein, Stormwater Infrastructure does not include drainage systems or facilities that are not publicly owned, and which do not carry public stormwater.
- 2.09 *Stormwater Management:* Control of storm and surface water, erosion, stormwater quality protection and flooding through the use of Stormwater Infrastructure, and the creation and enforcement of development standards related to storm and surface water.
- 2.09 Stormwater Management Plan: The plan developed by the County that addresses planning, design and construction of capital improvements to the Stormwater Infrastructure; acquisition of real property or interests in real property for the purposes of Stormwater Management; maintenance and repair of Stormwater Infrastructure; regulation of the use of

Stormwater Infrastructure; acquisition of equipment and other assets; regulation of impacts including any that may be mandated under the NPDES Phase II regulations, contracting with engineering, financial, legal, construction and other professionals for services in support of the Stormwater Utility, emergency preparedness related to storms and hurricanes, acquisition or construction of Stormwater Infrastructure, or any other functions required, useful or prudent for a program of Stormwater Management.

- 2.10 Stormwater Utility User Fees: Stormwater Utility User Fees shall mean the service fee imposed pursuant to this article for the purpose of funding costs related to stormwater programs, services, systems, and facilities. These fees will be calculated based upon the residential category for a parcel and/or the nonresidential parcel's impervious area and/or the vacant/undeveloped land category, as pursuant to the provisions of Beaufort County Ordinance 2005-33.
- 2.11 *Stormwater Utility:* The administrative organization created for the purposes of planning, designing, overseeing, funding, building, and maintaining Stormwater Infrastructure, either directly or through cooperative arrangements with other governmental bodies; and for administering and managing Stormwater Management throughout Beaufort County.
- 2.12 *City:* The City of Beaufort, South Carolina.

ARTICLE 3 - TERM OF THIS AGREEMENT

- 3.00 *Term of This Agreement:* The term and duration of this Agreement shall be as follows in this Article 3.
- 3.01 Initial Term of this Agreement: The Initial Term of this Agreement shall be for a

period of ten (10) years, commencing on the date of the execution hereof.

- 3.02 Periodic Review of this Agreement: The Stormwater Implementation Committee shall conduct periodic review of this Agreement to determine if it remains current and with the state of the art stormwater management and practices applicable to coastal areas. The Stormwater Implementation Committee shall provide recommendations to the municipalities and the County for updates to the agreement if necessary.
- 3.03 Extension of this Agreement: The term of this Agreement may be extended at any time by the mutual agreement of the parties hereto, or upon the expiration of the initial ten (10) year term set forth in Article 3.01 above.
- 3.04 *Termination of this Agreement:* This Agreement may be terminated by either party hereto, by delivering written notice of the termination to the other party. Termination under this Article shall only be effective on the final day of any given County fiscal year. The written notice of termination shall be provided by the party terminating the Agreement no less than one hundred eighty days prior to the date the termination will be effective.
- 3.05 *Effect of Termination:* Upon termination of this Agreement under any provision of this Article 3, or otherwise, all rights and obligations of any party hereto, specifically including but not limited to the right of the County to charge Stormwater Utility User Fees to property owners in the City, shall immediately end.
- 3.06 *Conveyance of Assets:* Upon termination of this Agreement under any provision of this Article 3, the County shall convey to the City all of its right, title and interest in any Stormwater Infrastructure, including any stormwater easements, within the municipal limits of the City. However, this shall not include Stormwater Infrastructure on County owned parcels or County road rights of way within the limits of the City.

3.07 Rebate of User Fees: Upon termination of this Agreement under any provision of this Article 3, the County shall return to the City any collected but unspent or unobligated Stormwater Utility User Fees collected from within the City Limits.

ARTICLE 4 – FINANCE AND FUNDING

4.00 Financial and Funding Relationship: The City shall provide the County with its Stormwater Utility User Fee collection Rate for its fiscal year prior to August 15 each year of this Agreement. This will be in the form of a letter to the County Administrator from the City Manager. The City shall also provide to the County an annual report of its stormwater fee expenditures for each fiscal year. This report shall be delivered by September 1 each year this Agreement is in effect.

4.01 Use of Revenue: In accordance with the provisions of S. C. Code Ann. 48-14-120(C) (Supp. 2010), and S. C. Regs. 72-310 (Supp. 2010), all Stormwater Utility User Fees collected within the City, less an administrative fee, shall be returned to the City. The administrative fee is to be calculated as a fixed dollar amount for each single family unit (SFU) billed by the Stormwater Utility. The Utility shall define its administrative costs each year during the annual budget process. For fiscal year 2012 the fee shall be \$2.80 per Single Family Unit (SFU) base rate applied to the fee paying lands within the limits of the City. After Fiscal Year 2012, the Stormwater Implementation Committee shall conduct annual reviews of the Utility's administrative budget and recommend to the municipalities and the County any changes to the amount billed per SFU along with its recommendation to the Stormwater Implementation Committee and the Utility shall provide the City an itemized

proposal and a written explanation for adjustment to for the administrative services and deliverables to be provided in the coming fiscal year. This proposal shall be submitted to the City by March 1 of each calendar year. The City shall provide a written recommendation of acceptance or rejection to the County Stormwater Utility by April 15 of the same year. Once agreed upon, the fee shall serve as the basis for the annual administrative fee to be calculated per City SFU, and included in each entity's annual budget.

- (a) The administrative fee shall be used by the County to defray the County's administrative costs in managing the Stormwater Utility.
- (b) The City shall use Stormwater Utility User Fees to provide Stormwater Management within the City, including, but not limited to:
 - (i) The acquisition, design, construction, and maintenance of Stormwater Infrastructure, or repayment of bonded indebtedness issued to fund construction of Stormwater Infrastructure, in so far as the law and covenants of the bonds allow, or for repayment to the City for general fund or other funds spent by the City to fund Stormwater Management activities;
 - (ii) Acquisition of Stormwater Infrastructure, including any easements or other interests in real property which shall be held in the name of the City;
 - (iii) Maintenance of Stormwater Infrastructure by the City and its contractor(s,) or by direct services of the Stormwater Utility. Charges for services by the Stormwater Utility; shall be negotiated and approved by the County and the City, as is provided in Articles 4.03, 4.05(a), 5.05, and

- 5.07 below; The City shall have the right of non exclusive use of direct maintenance services, and there shall be no minimum dollar amount required to be spent annually by the City on any services provided by the Stormwater Utility;
- (iv) Plan review and site inspections related to compliance with stormwater ordinances and standards for development within the City as set forth in Articles 4.05, 4.06 and 4.07 below;
- (v) NPDES Phase II permit compliance;
- (vi) Payment of bond indebtedness or repayment of funds borrowed from the general fund or any other fund; for the purpose of funding stormwater management projects or activities; and,
- (vii) Any other services related to Stormwater Management.
- 4.02 Further Agreements Authorized: The City and the County may negotiate and enter into agreements to share costs and responsibilities related to NPDES permit compliance. Such agreements and cost allocations shall be reflected in each entities annual budget and must be authorized by the City Council and County Council.
- 4.03 *Cost of Services:* If the City chooses to utilize the direct services of the Stormwater Utility, however described, they shall be accounted for at the County's actual cost of the equipment, materials, and personnel utilized in the delivery of the services.
- 4.04 Setting of Stormwater Utility User Fee Rate (SFU's): The City shall be responsible each year for setting the Stormwater Utility User Fee Rate to be assessed on parcels within the City. The Stormwater Utility User Fee rate shall be set in accordance with S. C. Code Ann. 48-

- 14-120(C) (Supp. 2010), and S. C. Regs. 72-310(G) (Supp. 2010), or any other applicable law or regulation.
- 4.05 *Plan Review and Site Inspection:* For all activities that constitute development within City limits, the City will provide review of plans and site inspections to ensure compliance with applicable laws, ordinances and regulations related to storm and surface water, erosion control and flooding
- 4.06 *Coordination of Services:* The City shall identify a representative of its staff to serve as the contact person and coordinator for Stormwater Management Services, including services provided by the County within the City, long range planning and water quality initiatives such as the NPDES Phase II requirements compliance, notification of problems, facilitating **emergency** access within any planned or future Planned Unit Developments within the City, and advising the County on site-specific conditions within the City.

ARTICLE 5 – ADMINISTRATION OF STORMWATER UTILITY

- 5.00 *Stormwater Utility:* The County has established a Stormwater Utility that administers funds and conducts a Stormwater Management program throughout the County.
- 5.01 Stormwater Management Plan: The County shall have the responsibility to develop and maintain a Stormwater Management Plan to be administered by the Stormwater Utility.
- 5.02 Relationship of Plan to Agreement: The Stormwater Management Plan developed and maintained by the Stormwater Utility shall incorporate the obligations of the County and City under this Agreement. In the case of any conflict between the provisions of the Stormwater

Management Plan and this Agreement, the provisions of this Agreement shall control.

- 5.03 Stormwater Utility User Fees: The Stormwater Utility shall bill and collect parcel based Stormwater Utility User Fees from property owners, tenants, or other appropriate parties, pursuant to its authority and subject to any intergovernmental agreements, including this Agreement, and may also apply for, acquire and use any other funding from any public or private source in support of the Stormwater Management Plan as allowed by law.
- 5.04 *County Responsibilities:* The County, through the Stormwater Utility, shall have the following responsibilities:
 - (a) Collection and Distribution of Fees: Stormwater Utility User Fees within the City limits shall be charged and collected by the County in accordance with the provisions of Article 4.0 of this Agreement; the Stormwater Utility User Fees shall be collected in accordance with S. C. Code Ann. 48-14-120(C) (Supp. 2010), and S. C. Regs. 72-310(G) (Supp. 2010), or any other applicable law or regulation, and shall not include provisions for relief from the payment of the Stormwater Utility User Fees; the County shall distribute the City's Stormwater Utility User Fees less the County administrative costs as defined in Article 4.01, in the same manner as ad valorem taxes are distributed for each year this Agreement is in effect;
 - (b) *Provision of Services:* Provision of the services required under this Agreement.
 - (c) *Budgeting and Expenditure:* Setting the budget for the Stormwater Utility, and spending the revenues in accordance with any applicable ordinances or agreements, including this Agreement;

- (d) Administrative Activities: Managing all administrative activities of the Stormwater Utility, including but not limited to, fee assessment, collection and distribution, maintenance of accounting records, maintenance of stormwater data, implementation of the master plan, acquisition of easements, coordination with other agencies, reporting to the stormwater utility board;
- (e) Accounting: Maintaining an accounting of revenues and expenditures on a jurisdictional or geographic basis, as may be set or described under any applicable ordinance or agreement, including this Agreement, the County shall provide the City with an itemized annual accounting of all Stormwater Utility User Fees within the City limits in the form of a budget report, including but not limited to: how parcel fees were determined, calculated, and assessed; total fees collected; total Administrative costs retained by the County; total fees in arrears, on which parcels and the status of the collection attempt(s) on such parcels; fee credits applied for; fee credits paid; and fees that required adjustment since the last billing. This budget report shall be parcel based and provided to the City annually prior to February 15 throughout the term of this agreement as an electronic document compatible with the most current version of Microsoft Office. The County shall also maintain an annual accounting of all administrative costs associated with operating the Utility. Either the City or County, at the sole expense of the requesting jurisdiction, may request a professional audit of any of the budget reports;
- (f) Operation and Maintenance: At the direction and approval of the City, provide for the operation and maintenance of Stormwater Infrastructure within the

City; and,

- 5.05 Delivery of Services: The County shall coordinate the delivery of services hereunder through the City Manager or his designee, via a Job Order Process as agreed to by the City and County. All delivery of County services upon parcels within the City limits shall be approved in writing by the City before any work is performed or any funds may be returned to the County, and all delivery of stormwater infrastructure services within County Rights of Ways shall be coordinated with the City.
- 5.06 Coordination with Other Jurisdictions: From time to time a need for coordination between all incorporated jurisdictions within the County and the County may occur, and it shall be the responsibility of the County to facilitate such coordination. The County will work with designated representatives from all jurisdictions within the County to ensure effective communication regarding issues impacting the Stormwater Infrastructure and the Stormwater Management Plan.
- Stormwater infrastructure in public road Rights of Ways, whether State, County or Municipal, shall be maintained by the road owner, as these areas are exempt from Stormwater Utility User Fees per Section 99-109 (b) of County Ordinance 2005-33. The City shall retain the right to determine the qualifications for, extent of, and level of service required to maintain the Stormwater Infrastructure within the limits of the City, with the exception of County and State road Rights of Way, which shall be designed and maintained in accordance with their current standards.
- 5.08 Fee Credits: The City shall be notified of and will have the authority to review and comment on all County stormwater fee credit applications requested upon parcels within the City limits prior to such adjustments being made.

5.09 *Easements:* The City and County will allow mutual blanket encroachments upon each other's existing easements, but only to enable the City and/or County to perform stormwater utility related work within the limits of the City.

ARTICLE 6: STORMWATER ORDINANCES AND DEVELOPMENT STANDARDS 6.00 *Applicable Standards:* The current hydrologic and hydraulic engineering and design standards ordinances of the City of Beaufort shall prevail in the design, construction, operation and maintenance of any portion of the Stormwater Infrastructure within the City, unless superseded in the future by the creation of new hydrologic and hydraulic engineering and design standards of the City, County, or State, as may be required for specific work performed in the City, County, or State rights of way except as noted in the City's Stormwater Ordinance. The City has designated that those areas reserved for higher density, walkable, urban development and areas where the city is actively encouraging redevelopment may be subject to different standards than those in auto-oriented and/or greenfield contexts. Regardless, the City agrees that future stormwater volumes in these areas will not exceed those that exist prior to the development or redevelopment of said properties unless is it scientifically documented that specific stormwater pollutants are generated and draining from the site and are causing site specific degradation of water quality in the receiving stream. In such a case, a development/redevelopment Area will be required to correct the stormwater discharge pollutant loads to a level that no longer degrades water quality in the receiving stream.

6.01 State or Federal Laws or Regulations: The City and the County shall at all times

comply with any applicable State or Federal Laws or regulations relating to Stormwater Management, Stormwater Infrastructure, erosion control or pollution.

- 6.02 Regulatory Obligations of the City: The City shall adopt and enforce ordinances and development standards as necessary to comply with State and Federal standards regarding stormwater management, erosion and sedimentation, pollution control, and flooding. Minimum water quality controls in jurisdictions shall be protective enough to reach and maintain state designated water uses.
- 6.03 Plan Review and Site Inspection: The City shall be responsible for the review and approval of all development plans within the City, to ensure that all applicable regulations pertaining to construction site erosion, sedimentation, and pollution control as well to post-construction stormwater quantity and quality control are met. The City shall be responsible for providing inspections during construction of all city owned stormwater systems. The City will continue its practice of review of privately owned stormwater systems upon completion to ensure that construction conform to the approved development stormwater plan.

ARTICLE 7 – NPDES MS4 PHASE II PERMIT COMPLIANCE

- 7.00 NPDES Compliance: Should the City be designated by the State of South Carolina for compliance with the NPDES program, the City shall be responsible for the development of the NPDES MS4 Phase II permit application, the development of Best Management Practices required by the permit, and the implementation of the program of Best Management Practices set forth in the permit.
- 7.01 Roles and Responsibilities: The City and County shall hold separate NPDES MS4 Phase II permits and shall each be responsible for maintaining compliance with their respective

permit requirements.

- 7.02 Coordination of Activities: It is expected that some aspects of NPDES MS4 Phase II requirements will lend themselves to coordination and cooperation between the City and the County. In such instances, coordination between the City and the County shall be on the basis of a specific Minimum Control Measure (MCM) and shall be established by a separate written agreement that specifies the objectives, product deliverables, schedules, funding distribution, and the roles and responsibilities of each party in addressing these measures.
- 7.03 Annual Reporting: The City and County will each be responsible for preparing an annual report documenting the activities undertaken in support of NPDES MS4 Phase II permit requirements during the previous year and submitting the report to the South Carolina Department of Health and Environmental Control.
- 7.04 *Permit Related Costs:* All costs related to the NPDES MS4 Phase II permit shall be borne by the permit holder. In instances where the City and County coordinate to meet permit requirements, costs may be shared on a basis that is detailed in a separate written agreement.

ARTICLE 8 – DATA ACQUISITION AND MANAGEMENT

- 8.00 Roles and Responsibilities: The City and County shall each be responsible for acquiring and maintaining data sets that are relevant to Stormwater Management in their respective jurisdictions.
- 8.01 *Cost Sharing:* Cost sharing agreements for data acquisition may be made between the City and County on a project-specific basis. The terms and details of any cost sharing agreement shall be detailed in a separate written agreement between the City and County.
- 8.02 Data Sharing: The City and County shall share acquired data at the request of the other.

In such instances the City and County will agree to abide by each entity's current data distribution policy.

8.03 *Data Types:* Types of data that the City and County will acquire, maintain, and may share include but are not limited to, GIS data, aerial photography, LIDAR data, water quality monitoring data, stream gage data, financial and accounting data.

ARTICLE 9 – OTHER AGREEMENTS

9.00 *Scope and cost sharing:* From time to time various projects may be shared in scope and/or cost between the County and the City, or the County and multiple Municipalities within the County via Memos of Understanding, Contracts, and/or Joint Resolutions.

9.01 Agreement Recommendations: The Stormwater Implementation Committee shall be the vehicle whereby agreements of project scope and cost sharing between the County and multiple Municipalities within the County are reviewed and recommended to the Municipalities and County. It is understood that the Stormwater Implementation Committee shall have no authority to financially commit the Town or County to any project of any type and only will provide technical recommendations for such projects. For agreements solely between the City and the County, the Stormwater Implementation Committee Review is not required.

9.02 Agreement approvals: Other agreements between the County and the City must be approved by the City Council and the County Council or their designees.

ARTICLE 10 - MISCELLANEOUS

10.00 Provisions Applicable to This Agreement: The following general provisions are

applicable to this Agreement:

10.01 *Binding Effect:* This Agreement shall inure to the benefit of and shall be binding upon the City and County and their respective successors and assigns, if any are permitted hereunder.

10.02 Amendment, Changes and Modifications: Except as otherwise provided herein, this Agreement may not be effectively amended, changed, modified or altered without the written consent of the City and the County.

10.03 *Severability:* In the event that any provision of this Agreement shall be held invalid or unenforceable by any court of competent jurisdiction, such holding shall not invalidate or render unenforceable any other provision hereof.

10.04 Execution in Counterparts: This Agreement may be simultaneously executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

10.05 Applicable Law: This Agreement shall be governed by and construed in accordance with the laws of the State of South Carolina.

10.06 *Captions:* The captions or headings herein are for convenience only and in no way define, limit or describe the scope or intent of any provisions or sections of this Agreement.

10.08 *Plural/Singular*: Where appropriate, the use of the singular herein shall include and be deemed to be the plural, and the use of the plural herein shall be deemed to include the singular.

10.09 *No Third Party Beneficiaries:* The City and the County hereto affirmatively represent that this Agreement is made solely for the benefit of the parties hereto and their respective successors and assigns and not for the benefit of any third party who is not a signature party hereto. No

party other than the signature parties and their respective successors and assigns hereto shall

have any enforceable rights hereunder, or have any right to the enforcement hereof, or any claim

for damages as a result of any alleged breach hereof.

10.10 *Notices:* All notices, applications, requests, certificates or other communications

hereunder shall be sufficiently given and shall be deemed given when delivered in person, or

mailed by regular first class mail, postage prepaid (in such case, delivery shall be deemed

complete upon mailing), addressed as follows, or to such other place as may be designated in

writing by the parties.

To the City:

CITY OF BEAUFORT, SOUTH CAROLINA

Scott Dadson, City Manager

1911 Boundary Street

Beaufort, SC 29902

To the County:

BEAUFORT COUNTY, SOUTH CAROLINA

Gary Kubic, Manager

Post Office Box 1128

Beaufort, SC, 29902

10.11 No Waiver: No failure of either party hereto to exercise any power or right given to

such party hereunder, or to insist on strict compliance by any other party to its obligations

hereunder, and no custom or practice of the parties at variance with the terms hereof shall

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constitute a waiver of any party's right to thereafter demand strict compliance with the terms of this Agreement. 10.12 Further Assurances and Corrective Documents: The City and the County agree to do, execute, acknowledge, deliver or cause to be done all such further acts as may be reasonably determined to be necessary to carry out this Agreement and give effect to the provisions hereof. The City and the County agree that each shall, upon request, execute and deliver such other or corrective documents as may be reasonably determined to be necessary to carry out this Agreement and each of the provisions hereof. In Witness Whereof, The City of Beaufort, South Carolina, and Beaufort County, South Carolina, by and through their duly authorized officers, have set their hands and seals on this ____ day of _______, 2012. WITNESSES: THE CITY OF BEAUFORT. SOUTH CAROLINA Billy Keyserling, Mayor

Scott Dadson, City Manager

Attest:

WITNESSES:	CITY OF BEAUFORT, SOUTH CAROLINA
	By:
	W.M. Weston J. Newton, Chairman
	Attest:
	Gary Kubic, Manager