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ADMINISTRATION BUILDING  
BEAUFORT COUNTY GOVERNMENT ROBERT SMALLS COMPLEX  
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COUNTY ATTORNEY

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AGENDA  
PUBLIC FACILITIES COMMITTEE

Monday, May 16, 2016

4:00 p.m.

Executive Conference Room, Administration Building  
Beaufort County Government Robert Smalls Complex  
100 Ribaut Road, Beaufort

Committee Members:

Gerald Dawson, Chairman  
Roberts "Tabor" Vaux, Vice Chairman  
Cynthia Bensch  
Rick Caporale  
Steve Fobes  
Alice Howard  
William McBride

Staff Support:

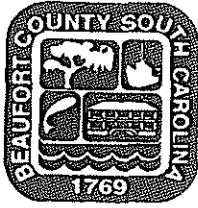
Colin Kinton, Division Director  
Transportation Engineering  
Eric Larson, Division Director  
Environmental Engineering  
Robert McFee, Division Director  
Facilities and Construction Engineering

1. CALL TO ORDER – 4:00 P.M.
2. CONSIDERATION OF CONTRACT AWARD
  - A. U.S. Highway 278 - Jenkins Island Project Engineering Design ([backup](#))
3. UPDATE / BOUNDARY STREET CONSTRUCTION PROJECT ([backup](#))
4. DISCUSSION / PLANTATION BUSINESS PARK ([backup](#))
5. IMPLEMENTATION OF CURBSIDE COLLECTION OF WASTE AND RECYCLING IN ALL UNINCORPORATED SOLID WASTE DISTRICTS 5, 6, 7, 8 AND 9 BY JUNE 30, 2020 ([backup](#))
6. CONSIDERATION OF REAPPOINTMENTS AND APPOINTMENTS
  - A. County Transportation Committee
7. ADJOURNMENT

2016 Strategic Plan Committee Assignments

Solid Waste Curbside Pick Up / Recycling / Convenience Centers / Landfill  
Ditch Maintenance and Drainage Policy  
Detention Center Study  
Windmill Harbour Entrance Solution  
Bridge Replacement Plan (Hilton Head Island)  
Daufuskie Island Public Improvements  
County Facilities Condition Assessment Plan  
Sidewalks / Biking in Rural Areas Plan and Funding





COUNTY COUNCIL OF BEAUFORT COUNTY  
BEAUFORT COUNTY TRAFFIC & TRANSPORTATION  
ENGINEERING DEPARTMENT  
113 Industrial Village Road, 29906  
PO Drawer 1228, Beaufort, SC 29901-1228  
Phone: (843) 255-2940 Fax: (843) 255-9443

TO: Councilman Gerald Dawson, Chairman, Public Facilities Committee

VIA: Gary Kubic, County Administrator  
Josh Gruber, Deputy County Administrator/Special Counsel  
Alicia Holland, Asst. Co. Administrator, Finance *AH*  
Dave Thomas, Purchasing Director

FROM: Colin Kinton, Director of Transportation Engineering *ck*

SUBJ: **Approval of Jenkins Island Alternative 2A Design Scope and Fee**

DATE: May 16, 2016

**BACKGROUND:** HDR/ICA Engineering, Inc. was previously authorized by Beaufort County to provide planning, engineering, and environmental services to develop alternative improvement plans on US 278 on Jenkins Island. The preferred alternative selected is indicated as Alternative 2A. Beaufort County requested a scope and fee from HDR/ICA Engineering, Inc. to complete full engineering design, environmental permitting, and bid documents for the preferred alternative. This project will consist of widening US 278 from an existing 4-lane, divided highway to a typical 6-lane, grassed median highway, between the Wilton J. Graves Bridge to the causeway onto Hilton Head Island, for approximately 1.0 mile. The proposed design will also incorporate signalized median U-turns at Blue Heron Point Rd. and east of Jenkins Rd. Gateway Dr./Crosstree Dr. and Jenkins Rd. will become right-in, right-out only and Blue Heron Point Rd. will become right-in, left-in, right-out in order to eliminate left turn movements from side roads and improve intersection safety. The design proposed for this highway improvement project utilizes the superstreet concept. The project design will also incorporate a shared-use pathway along the westbound direction of US 278 (northern side of the island).

Plans will be developed to provide:

- Three travel lanes for each direction on US 278;
- Conversion of all side roads to right-in, right-out access points (excepting Blue Heron Point Rd which will become a right-in, left-in, right-out);
- The addition / extension of acceleration / deceleration lanes, as necessary;
- The addition of median U-turn lanes (and necessary bulb-outs) and appropriate storage length/tapers as proposed;
- The addition of traffic signals (2) at the separate median U-turn locations;
- The addition of an offset shared-use pathway as proposed

Summary of Proposed Services:

1. Project Management
2. Environmental Services
3. Surveys and Mapping
4. Roadway Design
5. Stormwater Design
6. Sediment and Erosion Control/NPDES Permitting
7. Subsurface Utilities Engineering (SUE)

8. Utility Coordination
9. Construction Phase Services

HDR/ICA Engineering submitted a design scope and fee estimate in the amount of \$412,176.22 for the Jenkins Island Alternative 2A.

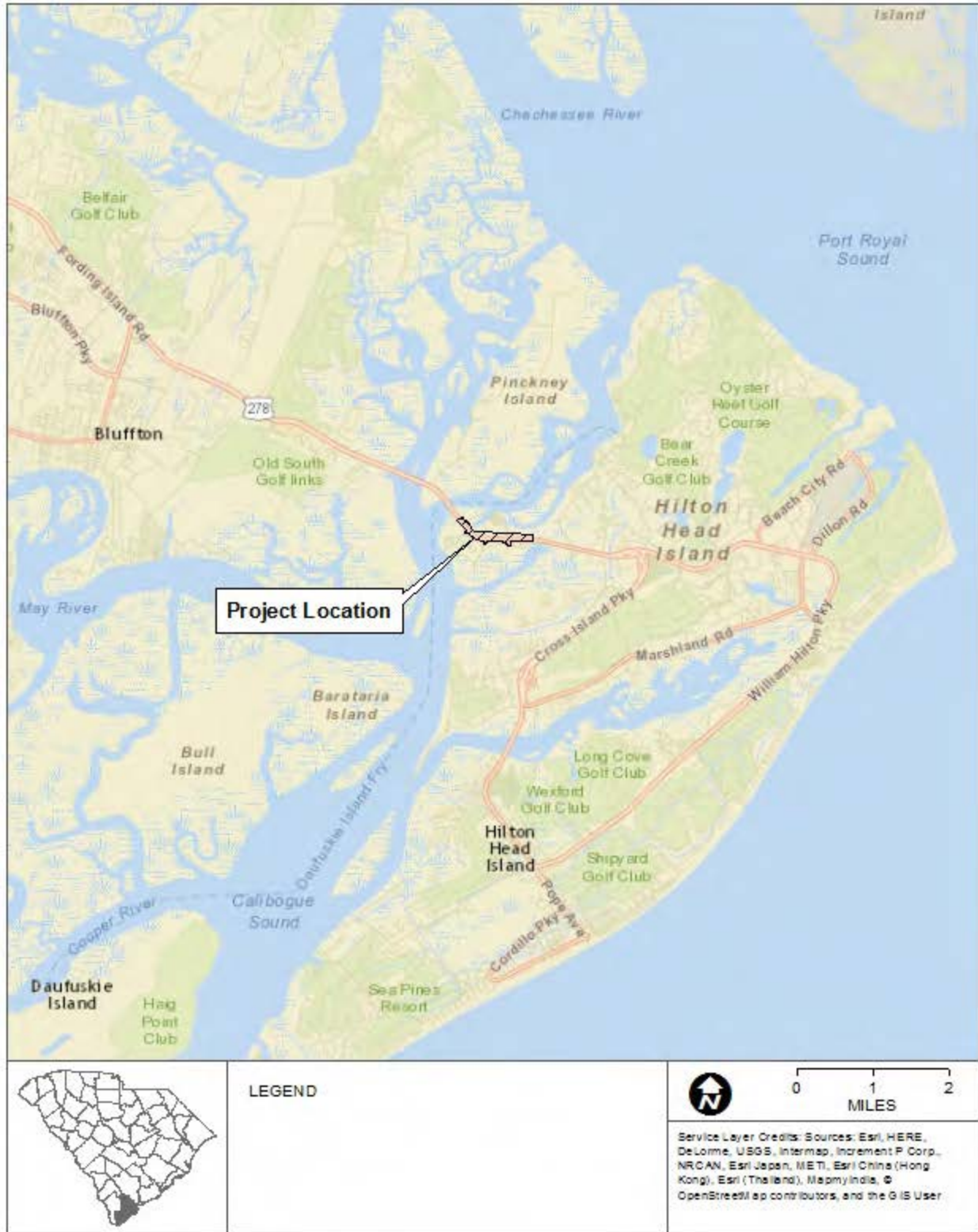
Staff is requesting an 8% project contingency of \$32,973.78. Total project budget is \$445,150.00.

**FUNDING:** Professional Services, Sales Tax Road Projects, Account #47010011-51160. As of 5/11/16, there is an available balance of one million dollars.

**FOR ACTION:** Public Facilities Committee meeting on May 16, 2016.

**RECOMMENDATION:** The Public Facilities Committee approves and recommends to County Council approval of HDR/ICA Engineering scope and fee in the amount of \$412,176.22 for the Jenkins Island Alternative 2A Design. Additionally, approve a project contingency of 8% bringing the total budget to \$445,150.00 with funding as outlined above.

Attachments: Location map  
Alternative 2A concept plan



connecting Bluffton Parkway to US 278 approximately 2 miles west of the Project Study Area.

**Figure 1-1. Project Location**

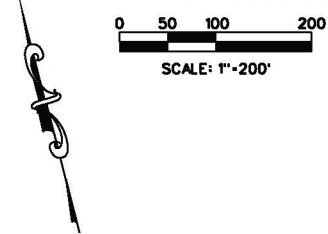




### LEGEND

- DELINEATED WETLANDS
- PRESENT RIGHT OF WAY
- EXISTING PROPERTY LINES
- PROPOSED NEW RW
- EXISTING ROADWAY - RETAIN
- PROPOSED WIDENING /IMPROVEMENTS
- PAVEMENT REMOVAL
- NEW CONCRETE ISLAND
- PROPOSED TRAVEL PATTERN

MATCHLINE "A"  
SEE NEXT SHEET



JENKINS ISLAND ACCESS MANAGEMENT SYSTEM  
 BEAUFORT COUNTY, SC

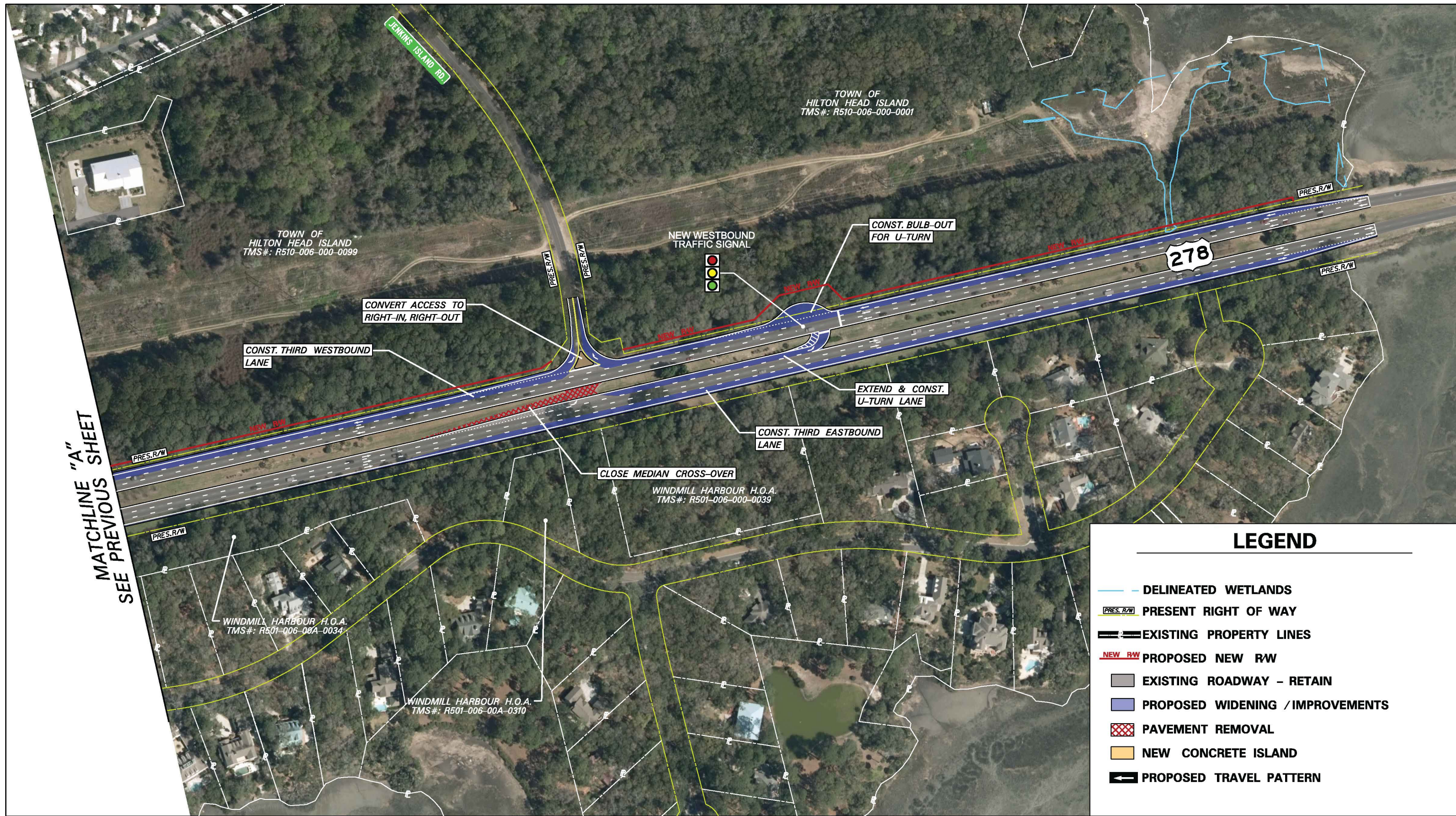
ALTERNATIVE NO. 2A  
 MODIFIED SUPER-STREET WITH TRAFFIC SIGNALS

PRELIMINARY ENVIRONMENTAL SCREENING REPORT

DATE  
 NOV. 20, 2015

FIGURE  
 ALT. 2A - SHEET 1

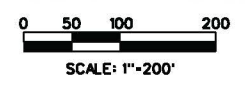




MATCHLINE "A"  
SEE PREVIOUS SHEET

### LEGEND

- DELINEATED WETLANDS
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JENKINS ISLAND ACCESS MANAGEMENT SYSTEM  
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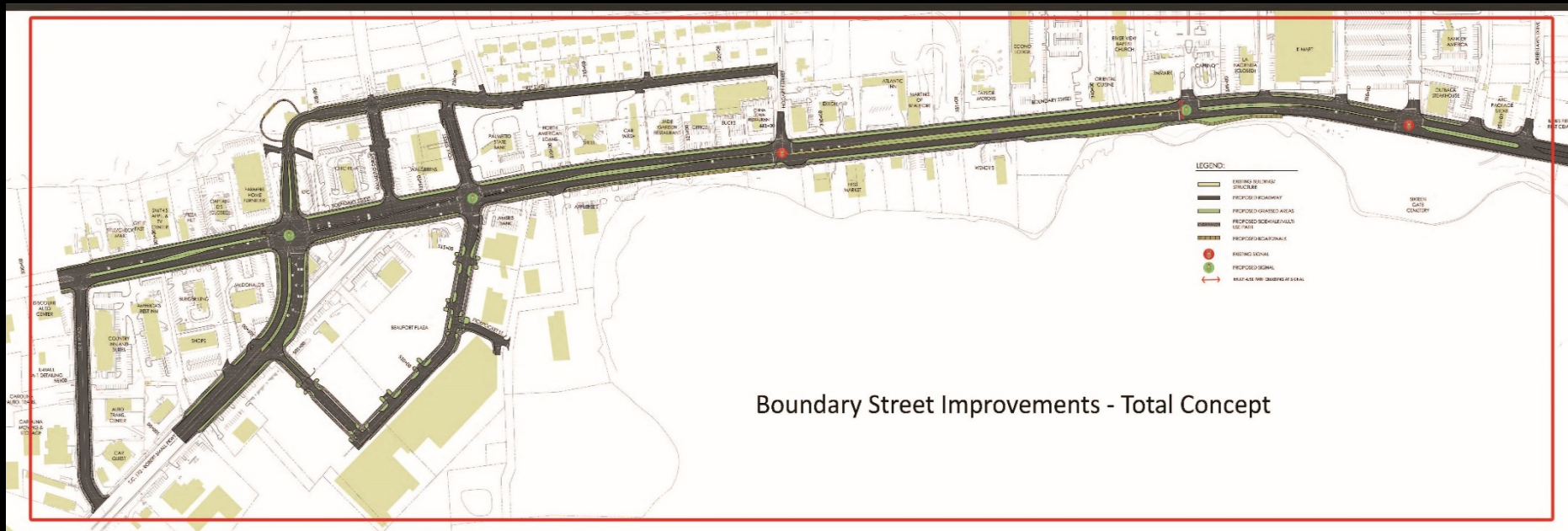
FIGURE  
 ALT. 2A- SHEET 2



BOUNDARY STREET AND PARALLEL ROAD  
BUDGET TO ACTUAL  
AS OF MARCH 31, 2016

|  | Original Budget<br>2012 | Budget Amended<br>as of<br>June 30, 2015 | Budget Amended<br>as of<br>August 20, 2015 | County Actual<br>to<br>Date | County<br>Anticipated/<br>Encumbered | City Actual<br>to Date | City<br>Anticipated/<br>Encumbered | Remaining<br>Budget |
|--|-------------------------|--|--|-----------------------------|--------------------------------------|------------------------|------------------------------------|---------------------|
| <b>Funding Sources</b>                         |                         |  |  |                             |                                      |                        |                                    |                     |
| Federal Grant                                  | \$ 12,635,000           | \$ 12,635,000                            | \$ 12,635,000                              | \$ 4,452,693                | \$ 8,182,307                         | \$ -                   | \$ -                               | \$ -                |
| Beaufort County Sales Tax Fund                 | 11,346,115              | 11,346,115                               | 11,346,115                                 | 5,572,687                   | 5,773,428                            | -                      | -                                  | -                   |
| Beaufort County Road Impact Fees               | 300,000                 | 300,000                                  | 1,369,243                                  | -                           | 1,369,243                            | -                      | -                                  | -                   |
| City of Beaufort TIF II                        | 2,912,695               | 6,964,853                                | 8,223,000                                  | -                           | -                                    | 404,709                | 7,818,291                          | -                   |
| Total Funding Sources                          | <u>\$ 27,193,810</u>    | <u>\$ 31,245,968</u>                     | <u>\$ 33,573,358</u>                       | <u>\$ 10,025,380</u>        | <u>\$ 15,324,978</u>                 | <u>\$ 404,709</u>      | <u>\$ 7,818,291</u>                | <u>\$ -</u>         |
| <b>Project Budget</b>                          |                         |  |  |                             |                                      |                        |                                    |                     |
| <b><u>BOUNDARY STREET</u></b>                  |                         |  |  |                             |                                      |                        |                                    |                     |
| <b>SC 170 Realignment</b>                      |                         |  |  |                             |                                      |                        |                                    |                     |
| ROW  | \$ 500,000              | \$ 423,949                               | \$ 500,000                                 | \$ 375,363                  | \$ 820,600                           |                        |                                    | \$ (695,963)        |
| Construction                                   | 3,500,000               | -  | 2,102,578                                  | 84,116                      | 2,018,462                            |                        |                                    | 0                   |
| <b>Multi Use Path</b>                          |                         |  |  |                             |                                      |                        |                                    |                     |
| ROW  | 200,000                 | 376,120                                  | 200,000                                    | 386,833                     | 26,600                               |                        |                                    | (213,433)           |
| Construction                                   | 900,000                 | -  | 972,250                                    | -                           | 972,250                              |                        |                                    | (0)                 |
| <b>Multiway Boulevard</b>                      |                         |  |  |                             |                                      |                        |                                    |                     |
| ROW  | 3,000,000               | 2,750,439                                | 3,000,000                                  | 1,554,476                   | 126,900                              |                        |                                    | 1,318,624           |
| Construction                                   | 9,297,000               | 14,665,275                               | 11,590,447                                 | 2,142,566                   | 9,447,881                            |                        |                                    | 0                   |
| Duct Bank                                      | 2,900,000               | -  | -  | -                           | -                                    |                        |                                    | -                   |
| Pre-Grant Expenditures                         | 1,700,695               | 1,700,695                                | 1,700,695                                  | 1,700,695                   | -                                    |                        |                                    | -                   |
| Engineering and other costs                    | -                       | -  | 1,230,045                                  | 1,088,663                   | 13,559                               |                        |                                    | 127,823             |
| Construction, Engineering and Inspection (CEI) | 1,200,000               | 1,200,000                                | 1,575,040                                  | 181,595                     | 1,393,445                            |                        |                                    | -                   |
| ROW ACQ LEGAL & AGENT (COUNTY PAYMENTS TO COB) | -                       | -  | -  | -                           | -                                    |                        |                                    | -                   |
| Contingency for Utilities                      | -                       | 2,300,000                                | 2,300,000                                  | -                           | -                                    | 168,422                | 2,131,578                          | -                   |
| Project Contingency                            | -                       | 1,242,780                                | 1,355,099                                  | -                           | 32,192                               | -                      | 1,322,907                          | -                   |
| Boundary Street subtotal                       | <u>23,197,695</u>       | <u>24,659,258</u>                        | <u>26,526,154</u>                          | <u>7,514,307</u>            | <u>14,851,889</u>                    | <u>168,422</u>         | <u>3,454,485</u>                   | <u>537,051</u>      |
| <b><u>PARALLEL ROAD</u></b>                    |                         |  |  |                             |                                      |                        |                                    |                     |
| ROW  | 1,300,000               | 1,340,595                                | 1,300,000                                  | 1,112,606                   | 200,470                              | 236,287                |                                    | (249,363)           |
| Construction                                   | 1,500,000               | 4,100,000                                | 4,100,000                                  | 599,954                     | 3,500,046                            |                        |                                    | -                   |
| Pre-Grant Expenditures                         | 746,115                 | 746,115                                  | 746,115                                    | 746,115                     | -                                    |                        |                                    | -                   |
| Project Contingency                            | -                       | 400,000                                  | 500,000                                    | -                           | -                                    |                        | 500,000                            | -                   |
| Engineering and other costs                    | -                       | -  | 7,329                                      | 9,118                       | -                                    |                        |                                    | (1,789)             |
| Infrastructure Consulting & Engineering (ICE)  | -                       | -  | 393,760                                    | 43,280                      | 350,480                              |                        |                                    | -                   |
| Duct Bank                                      | 450,000                 | -  | -  | -                           | -                                    |                        |                                    | -                   |
| Parallel Road subtotal                         | <u>3,996,115</u>        | <u>6,586,710</u>                         | <u>7,047,204</u>                           | <u>2,511,073</u>            | <u>4,050,996</u>                     | <u>236,287</u>         | <u>500,000</u>                     | <u>(251,152)</u>    |
| Total Project Budget                           | <u>\$ 27,193,810</u>    | <u>\$ 31,245,968</u>                     | <u>\$ 33,573,358</u>                       | <u>\$ 10,025,380</u>        | <u>\$ 18,902,885</u>                 | <u>\$ 404,709</u>      | <u>\$ 3,954,485</u>                | <u>\$ 285,899</u>   |

# Boundary Street Project - scope





# Objectives

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- Improve safety and traffic flow
- Underground utility network
- Promote redevelopment
- Balance vehicle / pedestrian use
- Create a landmark entrance
- Expand interconnectivity



# Boundary Street Project

Contractor:

Preferred Materials, Inc.,  
Savannah, Georgia

|                          |                             |
|--------------------------|-----------------------------|
| Original Contract Amount | \$ 18,765,274               |
| Approved Change Order #1 | <u>15,862</u>               |
| Revised Contract Amount  | <u><u>\$ 18,781,136</u></u> |



# Boundary Street Project

|                             |    |                      |
|-----------------------------|----|----------------------|
| Pending Change Orders       |    |                      |
| Change Order #2             | \$ | 16,330               |
| Change Order #3             |    | (9,456)              |
| Change Order #4             |    | 6,084                |
| Change Order #5             |    | <u>17,500</u>        |
| Total Pending Change Orders | \$ | <u><u>30,458</u></u> |



# Project Tracking

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122 days into the project or 16.51% complete

\$4,068,218 into the project or 23.83% complete

# Boundary Street Project Funding Sources

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|                         |                             |
|-------------------------|-----------------------------|
| Federal TIGER Grant     | \$ 12,635,000               |
| County 2006 Sales Tax   | 11,346,115                  |
| City of Beaufort TIF II | 8,223,000                   |
| County Road Impact Fees | <u>1,369,243</u>            |
| Total Project Revenue   | <u><u>\$ 33,573,358</u></u> |



# Financial Update as of 3/31/2016

|                                | Actual                      |                             |                             |
|--------------------------------|-----------------------------|-----------------------------|-----------------------------|
|                                | Expenditures                | Encumbered                  | Total                       |
| <b><u>Beaufort County</u></b>  |                             |                             |                             |
| Boundary Street                | \$ 7,514,307                | \$ 14,851,889               | \$ 22,366,196               |
| Parallel Road (First Street)   | <u>2,511,073</u>            | <u>4,050,996</u>            | <u>6,562,069</u>            |
| Subtotal                       | <u><u>\$ 10,025,380</u></u> | <u><u>\$ 18,902,885</u></u> | <u><u>\$ 28,928,265</u></u> |
| <b><u>City of Beaufort</u></b> |                             |                             |                             |
| Boundary Street                | \$ 168,422                  | \$ 3,454,485                | \$ 3,622,907                |
| Parallel Road (First Street)   | <u>236,287</u>              | <u>500,000</u>              | <u>736,287</u>              |
| Subtotal                       | <u><u>\$ 404,709</u></u>    | <u><u>\$ 3,954,485</u></u>  | <u><u>\$ 4,359,194</u></u>  |
| <b>Grand Total</b>             | <u><u>\$ 10,430,089</u></u> | <u><u>\$ 22,857,370</u></u> | <u><u>\$ 33,287,459</u></u> |

# Boundary Street near Robert Smalls





# Boundary Street near Robert Smalls



# Boundary Street near Hogarth Street





# Boundary Street near Hogarth Street



# Rough Grading



**This is the realignment of the 170 intersection**



# Waste Stream



**We are able to recycle the majority of the demolition materials from the project, this will become re-rock.**

# Retaining Wall



**Several of these walls are used throughout the project to retain the fill required for the super elevation.**

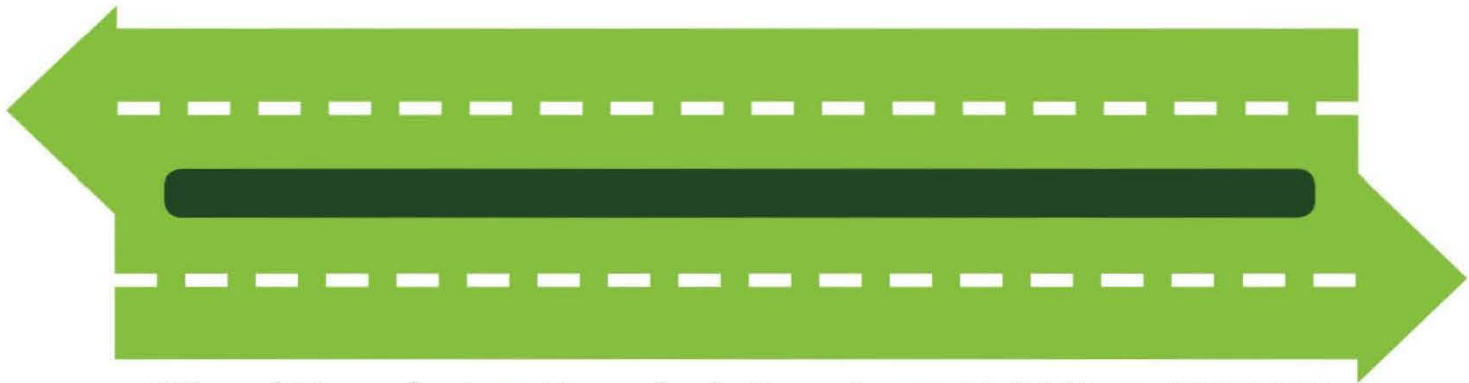


# Duct Bank Stub Outs



Once the duct bank is complete equipment will be placed over these conduits.

# BoundaryStreetUpdate.com



City of Beaufort ■ Beaufort County ■ FHWA ■ SCDOT



Ward Edwards was hired by the County to help to research, map, inventory, and inspect the common stormsewer infrastructure. As part of the services, the County also requested a summary of the needed repairs and cost estimates for those repairs. The County desires to use the results to decide on whether or not to take ownership and maintenance of the common infrastructure, and any conditions required should the County decide to take ownership.

Ward Edwards created a map of the system, which was used to locate the pipes and boxes to clean and inspect. Initial cleaning revealed that many of the pipes had accumulated sediment to occupy as much as 75% of the pipe cross sections. After cleaning was complete, a remote control wheeled camera system was used to video tape the full length of each pipe and to inspect the pipe joints.

There are multiple indications that the pipe system was not installed to the County's standards typically required for infrastructure that is to be owned and maintained by the County. The following repairs / improvements are recommended to mitigate the observed problems.

- The conditions of all of the HDPE pipe sections are so poor that they likely require removal and replacement.
- The concrete pipe sections are generally in fair condition, but there is evidence of some installation problems given the soil infiltration at some joints and some of the poorly plugged lifting eye holes. Given that the RCP is located under pavement, removal and replacement would be cost prohibitive. The RCP could be lined with a cured in place plastic (CIPP) lining.
- The existing detention pond, outfall structures, and outfall ditches are all in need of routine maintenance.

It is recommended that the County not take ownership of the drainage system without first requiring repair/replacement of much of the infrastructure. The Engineer's Estimate of Probable Costs to implement the recommended repairs is approximately \$343,000.

Date: February 5, 2016

To: Danny Polk – Beaufort County Stormwater

From: Paul Moore

Subject : **Stormwater Inventory & Evaluation  
Plantation Business Park  
Project: 150251**

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**Background:**

It is our understanding that County has been asked to take ownership of Plantation Business Park Drive and the associated stormwater infrastructure serving the commercial subdivision. The ownership and maintenance responsibilities for the drainage structures are uncertain, as the common infrastructure was never dedicated to the County as originally intended. The County's research into the original design and stormwater master plan didn't produced the documents needed to definitively determine the original intent, nor adequately map the drainage system. Ward Edwards was contracted by the County to help to research, map, inventory, and inspect the common infrastructure. As part of the services, the County also requested a summary of needed repairs and cost estimates for those repairs. The results will be used by the County to decide on whether or not to take ownership and maintenance of the common infrastructure; and any conditions required should the County decide to take ownership.

**Preliminary Research Results:**

Ward Edwards requested the original design documents from SCDHEC-OCRM through the Freedom of Information Act (FOIA) program. OCRM provided scanned copies of the original approved design documents, showing the stormwater infrastructure related to the stormwater master plan. The plans provided showed two separate storm sewer networks, one at each end of the original Plantation Park Drive. The western network collects runoff from the west dead-end portion of the subdivision road and conveys it to a detention pond located to the southwest. The eastern system collects runoff from the eastern dead-end road and conveys it to a ditch located to the southeast. The two original dead-ends are long longer terminated in cul-de-sacs; having since been extended to connect to other roads by Beaufort County. The original design plans indicate that reinforced concrete pipe is used within the road right-of-way and high density polyethylene pipe is used in the areas outside of the road right-of-way ( 2-ft wide drainage easements running in between subdivision lots).

**Inspection Procedures and Results:**

Ward Edwards applied numbering nomenclature to each structure and pipe deemed to be part of the original common infrastructure and created an exhibit with these labels. This exhibit was provided to JS Construction to direct them on which pipes and boxes to clean and inspect. Initial cleaning revealed that many of the pipes had accumulated sediment to occupy as much as 75% of the pipe cross sections. Although some sediment accumulation is expected, this amount far exceed expectations. The sediment accumulation in the downstream pond and ditch likely resulted in reduced flow within the pipe system and higher than normal sediment accumulation. High tailwater conditions in the downstream pond and ditches also resulted in the need to construct coffer dams to prevent water from flowing back into the



pipe system during inspection. All pipes and boxes within the system were eventually cleaned via vacuum trucks, with the material being hauled offsite for disposal. After cleaning was complete, a remote control wheeled camera system was used to video tape the full length of each pipe and to inspect the pipe joints. The following notes detail the findings for each pipe and structure.

### **Structures:**

The structures and pipes were labeled based on the type of structure (junction box, curb inlet, etc...) and a number based on the order of inspection by the contractor.

#### Structure Labeling Nomenclature:

JB = Junction Box

CI = Curb Inlet

GI = Grate Inlet

FES = Flared End Section (type of pipe end)

JB-1- significant root intrusion. The intrusion appears to be coming from the seal, but has caused the entire side to crack. We would recommend immediate repairs. The roots are not only a structural risk, but could also be a conduit for sediment which could result in ground subsidence around the structure – high priority.

JB-2 – Appears to be in good condition. No action needed.

CI-3 – Appears an entire side was removed for a culvert connection and voids replaced with brick. Brick need to be resealed/relined to provide a better seal and prevent sediment intrusion.

CI-4 – The area surrounding the pipe connections needs to be better sealed to prevent sediment intrusion.

CI-5 – Pipe connection seals needs maintenance.

CI-6 - Culvert penetration needs to be sealed.



Figure 1 - Example of culvert penetration needing to be sealed with new grout.

GI-7 – Appears to be in good condition. No action needed.

CI-8 – Pipe connection seals need maintenance.

CI-9 - Appears to be in good condition. No action needed.

CI-10 - Appears to be in good condition. No action needed.

CI-11 – Sink holes are occurring outside of the box. Sediment appears to be infiltrating through the yard inlet pipe connection inside the box.

FES – The top of the flared end section is below the sediment elevation in drainage ditch. The ditch needs to be cleaned and re-graded to provide positive drainage to the next downstream structure. The FES structure appears to be in good condition.

Outlet ditch – The ditch is overgrown and has heavy sediment accumulation as indicated in the FES-12 comments. Ditch cleaning will require vegetation being cut/cleared and sediment being dredged

Detention Pond – Heavy sediment accumulation and significant vegetation growth has occurred in the pond. The pond will require dredging and cutting/clearing vegetation.



## Pipes:

JB1-JB2 HDPE Pipe: Significant root intrusion is occurring within multiple portions of the pipe. Severe deflection is occurring within other sections of the pipe, resulting in large, visible cracks in the inner wall. There are two noticeable punctures within the inner pipe walls as well. Significant root intrusion is occurring within multiple portions of the pipe. Visual estimation of the deflection shows typical vertical deflections around 3" (10%), far exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.

JB1-FES HDPE Pipe: Severe deflection is occurring within some sections of the pipe, resulting in large, visible cracks in the inner wall. Deflection is also occurring at some joints, with noticeable gaps in the inner walls. There are frequent buckling occurring along the entire length, with the worst sections being near the flared end section. Visual estimation of the deflection shows typical vertical deflections around 2" (8%), exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. Significant root intrusion is occurring within multiple portions of the pipe. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.

JB2-CI3 HDPE Pipe: This pipe is exhibiting severe deflection/compression, such that the pipe appear elliptical in the inspection video. Visual estimation of the deflection shows typical vertical deflections around 3" (10%), far exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. Significant root intrusion is occurring within multiple portions of the pipe. Severe deflection is occurring within other sections of the pipe, resulting in large, visible cracks in the inner wall. There are two noticeable punctures within the inner pipe walls as well. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.



Figure 2 – Pipe JB2-C13: Pipe is experiencing sever deflection and joint separation/buckling

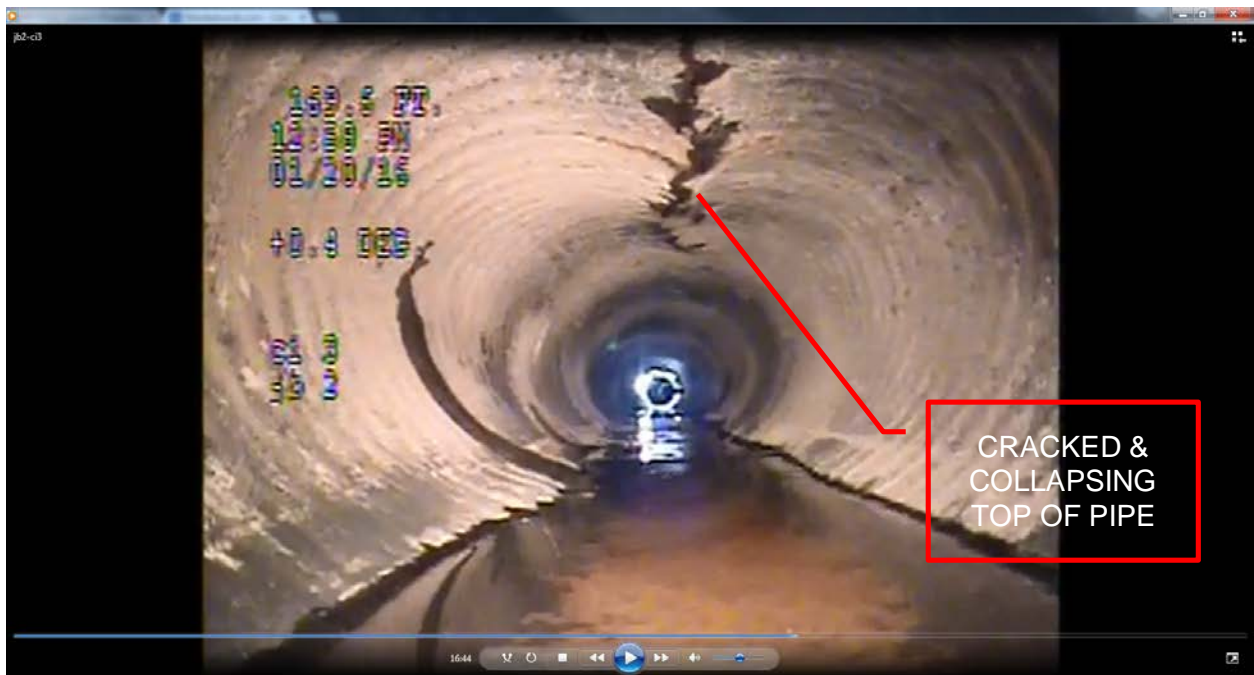


Figure 3 - Pipe JB2-C13: Deflection/buckling is resulting in cracking at the top of the pipe.





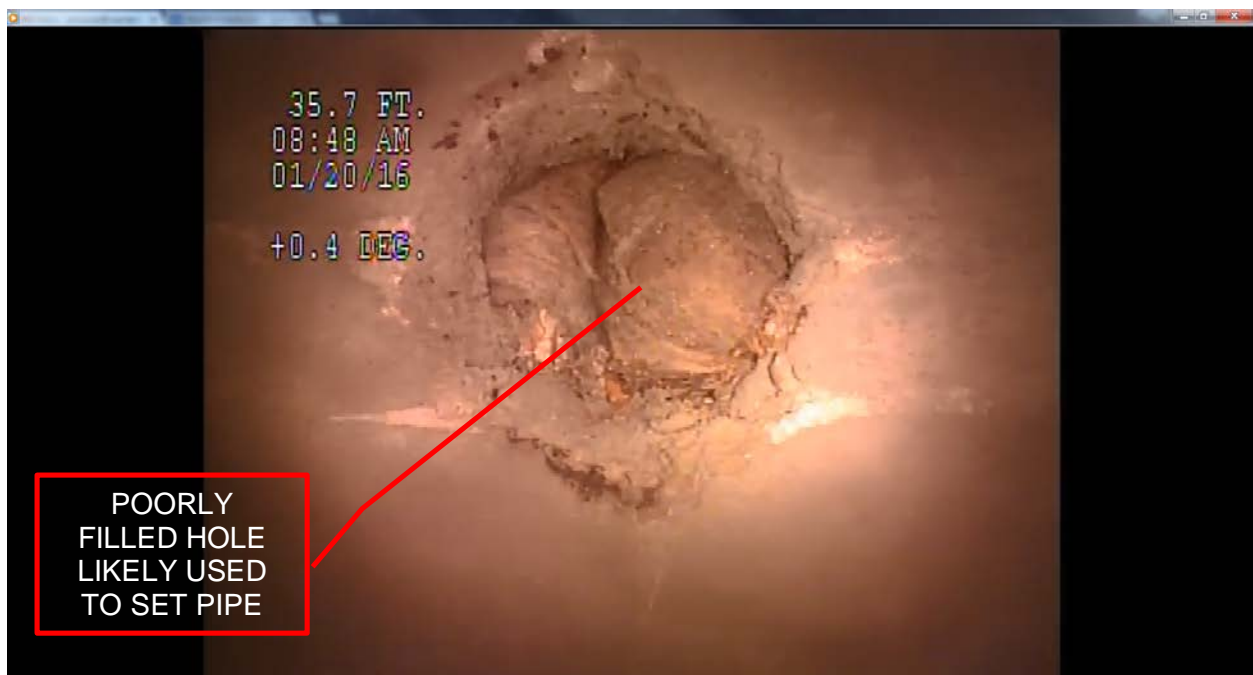
Figure 4 - Pipe JB2-CI3: Example of pipe joint failure with rubber gasket out of place.



Figure 5 - Pipe JB2-CI3: Large cracks with debris penetration.

CI4-CI3 Concrete Pipe: This pipe is generally in fair condition. The joints appear to be solid with no evidence of infiltration. Each pipe has a hole in the top of the pipe centered along the length of each joint. The holes are stuffed with what appears to be filter fabric. These holes were likely drilled by the contractor and used to hoist the pipes into place via and eye bolt through the hole. The holes were likely plugged with the filter fabric and grouted over on the outside. However, grout on the exterior of the holes can't be verified without excavating over the pipes.

CI5-CI6 Concrete Pipe: This pipe is generally in fair condition. The joints appear to be solid although there is evidence of infiltration at some joints. Each pipe has a hole in the top of the pipe centered along the length of each joint. The holes are stuffed with what appears to be filter fabric. These holes were likely drilled by the contractor and used to hoist the pipes into place via and eye bolt through the hole. The holes were likely plugged with the filter fabric and grouted over on the outside. However, grout on the exterior of the holes can't be verified without excavating over the pipes. A couple of the holes in this pipe show evidence of water seepage and soil infiltration.



*Figure 6 - Pipe CI5-CI6: Lifting eye holes plugged with fabric but not properly grouted.*





*Figure 7 - Pipe C15-C16: Evidence of water infiltration through pipe joints*

C15-JB2 HDPE Pipe: This pipe is exhibiting severe deflection/compression, such that the pipe appear elliptical in the inspection video. Visual estimation of the deflection shows typical vertical deflections around 3" (10%), far exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. Significant root intrusion is occurring within multiple portions of the pipe. Severe deflection is occurring within other sections of the pipe, resulting in large, visible cracks in the inner wall. Much of the deflection is occurring at the invert of the pipe section, creating an uneven flowline. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.



Figure 8 - Pipe CI5-JB2: Severe deflection and buckling beyond allowable limits

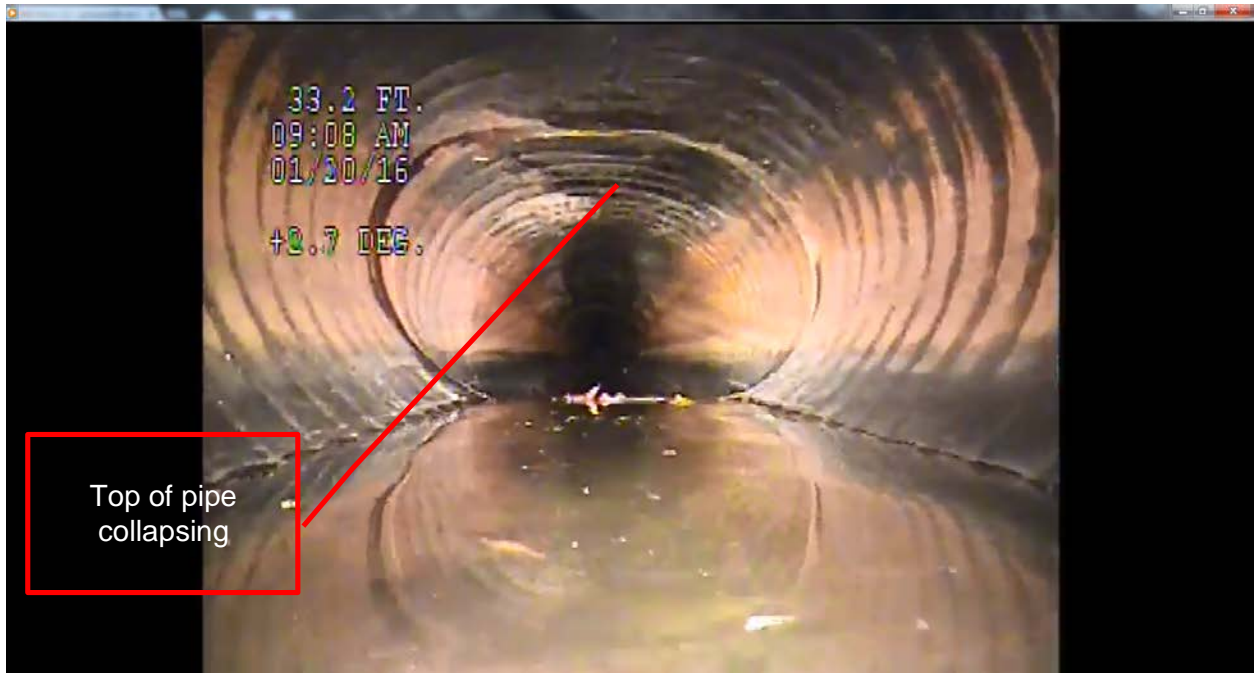


Figure 9: Pipe CI5-JB2: Severe deflection such that pipe is beginning to collapse.



G17-PONDEND HDPE Pipe: This pipe is in very poor condition. Severe deflection is occurring within some sections of the pipe, resulting in large, visible cracks in the inner wall. Deflection is also occurring at some joints, with noticeable gaps in the inner walls. There are frequent buckling occurring along the entire length. Visual estimation of the deflection shows typical vertical deflections around 2" (8%), exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.



*Figure 10: Pipe G17-PONDEND: Severe joint deflection and damage likely resulting during improper installation.*

G17-G18 HDPE Pipe: This pipe is in very poor condition. There appears to be some sort of small utility (irrigation or electrical conduit) pipe drilled through the storm pipe. Severe deflection is occurring within some sections of the pipe, resulting in large, visible cracks in the inner wall. Deflection is also occurring at some joints, with noticeable gaps in the inner walls. There are frequent buckling occurring along the entire length, making the invert of the pipe uneven along the length. This would result in flow restriction within the pipe. Visual estimation of the deflection shows typical vertical deflections around 2" (8%), exceeding the maximum allowed 7.5% deflection. Per SCDOT inspection requirements, pipes with greater than 7.5% of deflection require removal and replacement. Significant root intrusion is occurring within multiple portions of the pipe. These conditions indicate improper handling and installation of the pipe during construction and likely would not be a result of long term settlement or poor maintenance.



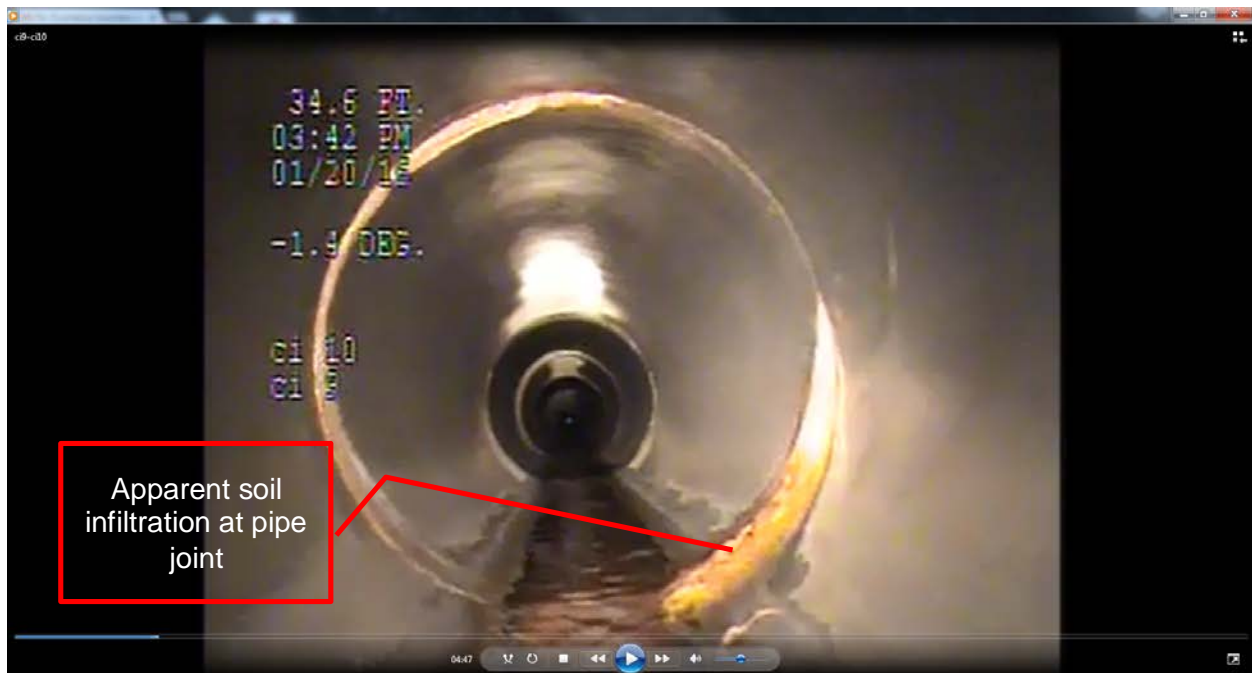
Figure 11: Pipe GI7-GI8: Irrigation pipe or electrical conduit drilled through pipe.



Figure 12: Pipe GI7-GI8: Joint damage likely from improper installation.

CI9-CI8 Concrete Pipe: This pipe is generally in fair condition. The joints appear to be solid although there is evidence of infiltration at some joints. Some pipes have a hole in the top of the pipe centered along the length of each joint. The holes are stuffed with what appears to be filter fabric. These holes were likely drilled by the contractor and used to hoist the pipes into place via and eye bolt through the hole. The holes were likely plugged with the filter fabric and grouted over on the outside. However, grout on the exterior of the holes can't be verified without excavating over the pipes.

CI9-CI10 Concrete Pipe: This pipe is generally in fair condition. There is apparent soil and root infiltration at the majority of joints, with significant sediment buildup along the lower halves of the joints. This is a possible indication that the joints were not properly wrapped with filter fabric during installation. Some pipes have a hole in the top of the pipe centered along the length of each joint. The holes are stuffed with what appears to be filter fabric. These holes were likely drilled by the contractor and used to hoist the pipes into place via and eye bolt through the hole. The holes were likely plugged with the filter fabric and grouted over on the outside. However, grout on the exterior of the holes can't be verified without excavating over the pipes.



*Figure 13: Pipe CI9-CI10: Sediment accumulation at pipe joint likely from infiltration through joint.*

CI11-CI10 Concrete Pipe: This pipe is generally in good condition, without the root and soil infiltration that is occurring in the other runs of concrete pipe. Similar to the other concrete pipes, some pipes have a hole in the top of the pipe centered along the length of each joint, likely used to lift the pipes in place. The holes were likely plugged with the filter fabric and grouted over on the outside. However, grout on the exterior of the holes can't be verified without excavating over the pipes.



### **Recommendations:**

There are multiple indications that the pipe system was not installed to the County's standards typically required for infrastructure that is to be owned and maintained by the County. The following repairs/improvements are recommended to mitigate the observed problems.

- The conditions of all of the HDPE pipe sections are so poor that they likely require removal and replacement. Given that the HDPE pipe is located within landscape areas and within drainage easements; excavation, removal, and replacement with new RCP is likely the best option.
- The concrete pipe sections are generally in fair condition, but there is evidence of some installation problems given the soil infiltration at some joints and some of the poorly plugged lifting eye holes. Structurally, the RCP pipes are functional, but the observed soil infiltration would require more frequent cleaning. Additionally, over time the soil infiltration will result in sink holes and pavement failure in the road. Given that the RCP is located under pavement, removal and replacement would be cost prohibitive. The RCP could be slip lined with a plastic pipe, but this would result in a decrease in the internal diameter and the flow capacity of the pipe. Slip lining 24" RCP would reduce the cross sectional area to the equivalent of an 18" RCP. This is not recommended because it could create upstream drainage problems. The better alternative is cured in place plastic (CIPP) lining. This is more expensive than slip lining but doesn't result in a reduction in flow capacity.
- The existing detention pond, outfall structures, and outfall ditches are all in need of routine maintenance. The pond should be cleaned back to the original design depths, removing all accumulated sediment and vegetation. The existing downstream outfall ditch needs to be cleaned and re-graded to reestablish positive drainage. The inundation condition in the downstream ditch resulted in high sediment accumulation in portions of the pipe system, with sediment clogging as much as 75% of the pipe sections. Although the pipes have now been cleaned for the purpose of this inspection, the ditch condition will result is quicker than normal accumulation of sediment in the pipes. The existing outfall structures and pipes should be cleaned and inspected as well. The pipes appear to be HDPE material, so it is possible they are in similar condition to the HDPE pipes inspected. There is no indications of drainage/maintenance easements along the existing outfall ditch, so easements may need to be acquired for the maintenance work to occur.

***It is recommended that the County not take ownership of the drainage system without first requiring repair/replacement of much of the infrastructure.*** Attached is as Engineer's Estimate of Probable Costs to implement the recommended repairs. The estimate result is approximately \$343,000, excluding the cost of acquiring any easements needed for the offsite ditch cleaning. Easement acquisition is beyond Ward Edwards' area of expertise.

**Plantation Business Park: Engineer's Estimate of Probable Cost**

| No.      | Description  | Unit | Quantity | Unit Price             | Total Price          |
|----------|--|------|----------|------------------------|----------------------|
| <b>1</b> | <b>GENERAL</b>   |      |          |                        |                      |
|          | Mobilization / Demobilization / Traffic Control / Management | LS   | 1        | \$ 5,000.00            | \$ 5,000.00          |
|          | Testing Services   | LS   | 1        | \$ 5,000.00            | \$ 5,000.00          |
|          | Surveying (Layout & Asbuilts)                                | LS   | 1        | \$ 3,500.00            | \$ 3,500.00          |
|          | <b>General Subtotal</b>                                      |      |          |                        | <b>\$ 13,500.00</b>  |
| <b>2</b> | <b>DEMOLITION &amp; CLEANING</b>                             |      |          |                        |                      |
|          | Clean existing Detention Pond                                | LS   | 1        | \$ 90,000.00           | \$ 90,000.00         |
|          | Clean Existing Ditch   | LF   | 3000     | \$ 5.00                | \$ 15,000.00         |
|          | Demolition - Remove Existing Storm Drainage                  | LF   | 1120     | \$ 10.00               | \$ 11,200.00         |
|          | <b>Demolition Subtotal</b>                                   |      |          |                        | <b>\$ 116,200.00</b> |
| <b>3</b> | <b>EROSION CONTROL</b>                                       |      |          |                        |                      |
|          | Erosion Control - Sediment Tube                              | EA   | 8        | \$ 150.00              | \$ 1,200.00          |
|          | Erosion Control - Silt Fence                                 | LF   | 2400     | \$ 3.50                | \$ 8,400.00          |
|          | Erosion Control - Temporary Seeding                          | SY   | 4000     | \$ 0.25                | \$ 1,000.00          |
|          | Erosion Control - Permanent Seeding                          | SY   | 4000     | \$ 0.50                | \$ 2,000.00          |
|          | Erosion Control - Concrete Washout                           | EA   | 1        | \$ 1,250.00            | \$ 1,250.00          |
|          | <b>Erosion Control Subtotal</b>                              |      |          |                        | <b>\$ 13,850.00</b>  |
| <b>4</b> | <b>STORM DRAINAGE</b>  |      |          |                        |                      |
|          | Replace HDPE with 24-inch Reinf. Conc. Pipe                  | LF   | 1120     | \$ 50.00               | \$ 56,000.00         |
|          | Cured In Place Plastic Lining of Existing Conc. Pipe         | LF   | 670      | \$ 100.00              | \$ 67,000.00         |
|          | Storm Drain - Junction Box                                   | EA   | 3        | \$ 5,000.00            | \$ 15,000.00         |
|          | <b>Storm Drainage Subtotal</b>                               |      |          |                        | <b>\$ 138,000.00</b> |
| <b>5</b> | <b>SOFT COSTS</b>  |      |          |                        |                      |
|          | Engineering, Surveying & Construction Inspection             | LS   | 1        | \$ 30,000.00           | \$ 30,000.00         |
|          | <b>Soft Cost Subtotal</b>                                    |      |          |                        | <b>\$ 30,000.00</b>  |
|          |  |      |          |                        |                      |
|          | <b>SUMMARY</b>   |      |          |                        |                      |
|          | GENERAL  |      |          |                        | \$ 13,500.00         |
|          | DEMO & CLEANING  |      |          |                        | \$ 116,200.00        |
|          | EROSION CONTROL  |      |          |                        | \$ 13,850.00         |
|          | STORM DRAINAGE   |      |          |                        | \$ 138,000.00        |
|          | SOFT COSTS   |      |          |                        | \$ 30,000.00         |
|          |  |      |          |                        |                      |
|          |  |      |          | <b>Sub-total</b>       | <b>\$ 311,550.00</b> |
|          |  |      |          | <b>10% Contingency</b> | <b>\$ 31,155.00</b>  |
|          |  |      |          | <b>Total</b>           | <b>\$ 342,705.00</b> |









**BEAUFORT COUNTY PUBLIC WORKS**  
 120 Shanklin Road  
 Beaufort, South Carolina 29906  
 Voice (843) 255-2800 Facsimile (843) 255-9435



To: Councilman Gerald Dawson, Chairman, Public Facilities Committee  
 From: Dan Duryea, Chairman Solid Waste and Recycling Citizen Advisory Board  
 SUBJ: Curbside Waste and Recycling Collection Alternatives

Date: April 28, 2016

**BACKGROUND:** In a memo dated July 23, 2015, the Solid Waste and Recycling Citizen Advisory Board recommended to County Council that Council direct staff to initiate actions to phase out Convenience Center use in Beaufort County and complete the transition to a sustainable curbside system for waste collection and recycling by 2020. In addition, the Board recommended that the County suspend the practice of paying for waste disposal other than waste collected from County Convenience Centers effective July 1, 2016. The recommendations were presented to the Executive Committee of County Council on September 9, 2015. Staff received direction from the Council committee to retain our solid waste consultant to develop a report for Council laying out the alternatives to accomplish these tasks.

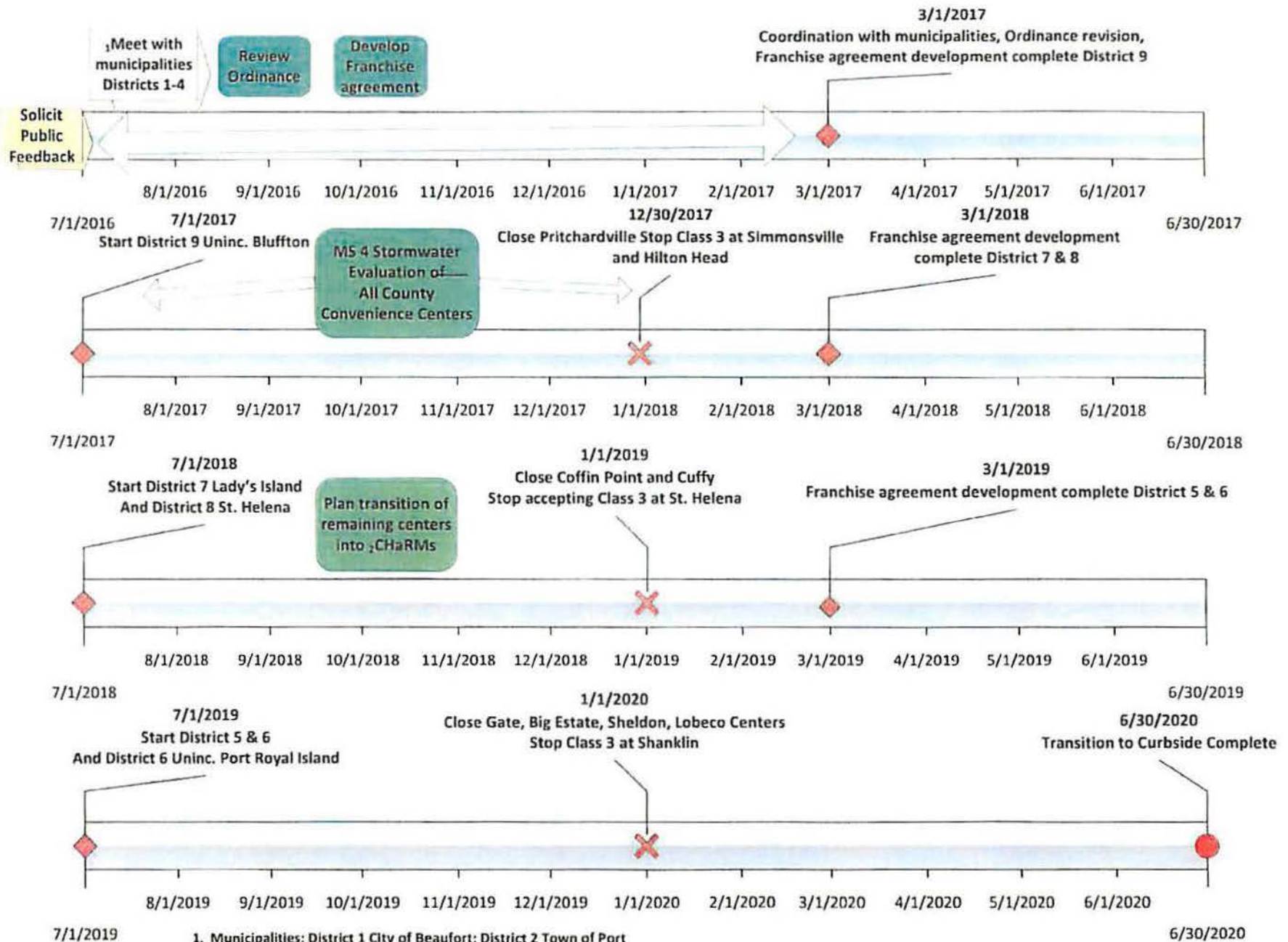
**FOR ACTION:** Public Facilities Committee meeting occurring on May 16, 2016.

**RECOMMENDATION:** The Solid Waste and Recycling Citizen Advisory Board and County staff recommends that the Public Facilities Committee of Beaufort County Council approves and recommends to County Council the attached staff recommendation to implement curbside collection of waste and recycling in all unincorporated solid waste Districts (5, 6, 7, 8 & 9) by June 30, 2020. In addition, County staff will coordinate with the municipalities and all concerned to eliminate payment by Beaufort County for residential waste disposal (other than waste collected at County Convenience Centers) by June 30, 2020.

CC: Gary Kubic, County Administrator *GKubic*  
 Josh Gruber, Deputy County Administrator/Special Counsel *JG*  
 Eric Larson, Division Director Environmental Engineering *EL*  
 David Wilhelm, Public Works Director *DW*  
 James S. Minor, Jr. Solid Waste Manager *JSM*

Attachment: (1) Abby Goldsmith Resources Report and Staff Recommendation dated March 2016





1. Municipalities: District 1 City of Beaufort; District 2 Town of Port Royal; District 3 Town of Hilton Head Island; District 4 Town of Bluffton

2. CHaRM : Centele for Hard to Recycle Materials